

STATE OF UTAH
DIVISION OF WATER QUALITY
DEPARTMENT OF ENVIRONMENTAL QUALITY
SALT LAKE CITY, UTAH

UTAH POLLUTANT DISCHARGE ELIMINATION SYSTEM (UPDES) PERMITS

Minor Municipal Permit No. UT0021326

In compliance with provisions of the *Utah Water Quality Act, Title 19, Chapter 5, Utah Code Annotated ("UCA") 1953, as amended* (the "Act"),

Plain City

is hereby authorized to discharge from its facility located approximately one mile west of Plain City, Utah with the outfall located at latitude, 41° 18' 38" N and longitude 112° 06' 05" W to receiving waters named


Unnamed drainage ditch, Dix Creek, First Salt Creek, Harold S. Crane Waterfowl Management Area and Willard Spur of the Great Salt Lake

in accordance with the discharge point, effluent limitations, monitoring requirements and other conditions set forth herein.

This permit shall become effective on October 1, 2015.

This permit expires at midnight on September 30, 2020.

Signed this 2 day of October, 2015.



Walter L. Baker, P.E.
Director

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PART I
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I. DISCHARGE LIMITATIONS AND REPORTING REQUIREMENTS

- A. Description of Discharge Point. The authorization to discharge wastewater provided under this part is limited to those outfalls specifically designated below as discharge locations. Discharges at any location not authorized under a UPDES permit are violations of the *Act* and may be subject to penalties under the *Act*. Knowingly discharging from an unauthorized location or failing to report an unauthorized discharge may be subject to criminal penalties as provided under the *Act*.

<u>Outfall Number</u>	<u>Location of Discharge Outfall</u>
001	The Plain City lagoons are approximately 1 mile due west of Plain City. The discharge is on the west end of the lagoon system, out of a chlorine contact chamber, thence to a v-notch weir, into an irrigation ditch. Latitude 41° 18' 38" N and longitude 112° 06' 05" W.

- B. Narrative Standard. It shall be unlawful, and a violation of this permit, for the permittee to discharge or place any waste or other substance in such a way as will be or may become offensive such as unnatural deposits, floating debris, oil, scum, or other nuisances such as color, odor or taste, or cause conditions which produce undesirable aquatic life or which produce objectionable tastes in edible aquatic organisms; or result in concentrations or combinations of substances which produce undesirable physiological responses in desirable resident fish, or other desirable aquatic life, or undesirable human health effects, as determined by a bioassay or other tests performed in accordance with standard procedures.

C. Specific Limitations and Self-Monitoring Requirements.

1. Effective immediately and lasting the duration of this permit, the permittee is authorized to discharge from Outfall 001. Such discharges shall be limited and monitored by the permittee as specified below:

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Parameter	Effluent Limitations ¹			
	Maximum Monthly Average	Maximum Weekly Average	Daily Minimum	Daily Maximum
Flow, mgd	0.6			0.9
BOD ₅ , mg/L	45	65		
Total Suspended Solids (TSS), mg/L	45	65		
<i>E. coli</i> , No./100mL	126	158		
pH, Standard Units			6.5	9.0
Dissolved Oxygen, mg/L			5.0	
Oil & Grease, mg/L				10
Total Residual Chlorine, mg/L				
Summer (Jul-Sep)				1.5
Fall (Oct-Dec)				0.5
Winter (Jan-Mar)				0.3
Spring (Apr-Jun)				0.5

Influent Self-Monitoring and Reporting Requirements ¹			
Parameter	Frequency	Sample Type	Units
Total Flow ²	Continuous	Recorder	mgd
BOD ₅ ²	Monthly	Grab	mg/L
TSS ²	Monthly	Grab	mg/L
Total Phosphorus (as P) ³	Monthly	Composite ⁴	mg/L
Total Kjeldahl Nitrogen (as N) ³	Monthly	Composite ⁴	mg/L

Effluent Self-Monitoring and Reporting Requirements ¹			
Parameter	Frequency	Sample Type	Units
Total Flow ²	Continuous	Recorder	mgd
BOD ₅ ²	Monthly	Grab	mg/L
TSS ²	Monthly	Grab	mg/L
<i>E. coli</i>	Monthly	Grab	No./100mL
pH	Monthly	Grab	SU
Dissolved Oxygen	Monthly	Grab	mg/L
Oil & Grease ⁵	Monthly	Grab	mg/L
Total Residual Chlorine	Monthly	Grab	mg/L
Total Phosphorus (as P) ³	Monthly	Composite ⁴	mg/L
Orthophosphate (as P) ³	Monthly	Composite ⁴	mg/L
Ammonia (as N) ³	Monthly	Composite ⁴	mg/L
Nitrate-Nitrite (as N) ³	Monthly	Composite ⁴	mg/L
Total Kjeldahl Nitrogen (as N) ³	Monthly	Composite ⁴	mg/L

¹ See Definitions, *Part VI*, for definition of terms.

² Influent samples and the influent flow shall be monitored and measured at the same frequency as the effluent samples and the effluent flow.

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³ Monitoring of these parameters shall be conducted and begin in accordance with R317-1-3.3.D.

⁴ Composite samples shall be 24 hour composites collected by use of an automatic sampler or minimum of four grab samples collected a minimum of two hours apart.

⁵ Sample only if a sheen is observed.

D. Reporting of Wastewater Monitoring Results. Monitoring results obtained during the previous month shall be summarized for each month and reported on a Discharge Monitoring Report Form (EPA No. 3320-1) or by NetDMR, post-marked or entered into NetDMR no later than the 28th day of the month following the completed reporting period. The first report is due on November 28, 2015. If no discharge occurs during the reporting period, "no discharge" shall be reported. Legible copies of these, and all other reports required herein, shall be signed and certified in accordance with the requirements of *Signatory Requirements (see Part VII.G)*, and submitted by NetDMR, or to the Division of Water Quality at the following address:

Department of Environmental Quality
Division of Water Quality
195 North 1950 West
PO Box 144870
Salt Lake City, Utah 84114-4870

II. INDUSTRIAL PRETREATMENT PROGRAM

A. Definitions.

For this section the following definitions shall apply:

1. Significant industrial user (SIU) is defined as an industrial user discharging to a publicly-owned treatment works (POTW) that satisfies any of the following:
 - a. Has a process wastewater flow of 25,000 gallons or more per average work day;
 - b. Has a flow greater than five percent of the flow carried by the municipal system receiving the waste;
 - c. Is subject to Categorical Pretreatment Standards, or
 - d. Has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement.
2. Local Limit is defined as a limit designed to prevent pass through and/or interference. And is developed in accordance with 40 CFR 403.5(c).

B. Pretreatment Reporting Requirements.

Because the design capacity of this municipal wastewater treatment facility is less than 5 MGD, the permittee will not be required to develop a State-approved industrial pretreatment program at this time. However, in order to determine if development of an industrial pretreatment program is warranted, the permittee shall conduct an **industrial waste survey**, as described in *Part II.C.1*, and submit it to the Division of Water Quality within **sixty (60) calendar days** of the effective date of this permit.

C. Industrial Waste Survey (IWS).

1. As required by *Part II.B.1*, the industrial waste survey consists of;
 - a. Identifying each industrial user (IU) and determining if the IU is a significant industrial user (SIU),
 - b. Determination of the qualitative and quantitative characteristics of each discharge, and
 - c. Appropriate production data.

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2. The IWS must be maintained and updated with IU information as necessary, to ensure that all IUs are properly permitted and/or controlled at all times. Updates must be submitted to the Director sixty (60) days following a change to the IWS.
3. Evaluate all significant industrial users at least once every two years to determine if they need to develop a slug prevention plan. If a slug prevention plan is required, the permittee shall notify the Director.
4. Notify all significant industrial users of their obligation to comply with applicable requirements under *Subtitles C and D* of the *Resource Conservation and Recovery Act (RCRA)*.
5. The permittee must notify the Director of any new introductions by new or existing SIUs or any substantial change in pollutants from any major industrial source. Such notice must contain the information described in 1. Above, and be forwarded no later than sixty (60) days following the introduction or change.

D. General and Specific Prohibitions

1. Developed pursuant to *Section 307 of The Water Quality Act of 1987* require that under no circumstances shall the permittee allow introduction of the following pollutants into the waste treatment system from any source of non-domestic discharge:
 - a. Pollutants which create a fire or explosion hazard in the publicly owned treatment works (POTW), including, but not limited to, wastestreams with a closed cup flashpoint of less than 140°F (60°C);
 - b. Pollutants, which will cause corrosive structural damage to the POTW, but in no case, discharges with a pH lower than 5.0;
 - c. Solid or viscous pollutants in amounts which will cause obstruction to the flow in the POTW resulting in interference;
 - d. Any pollutant, including oxygen demanding pollutants (BOD, etc.) released in a discharge at such volume or strength as to cause interference in the POTW;
 - e. Heat in amounts, which will inhibit biological activity in the POTW, resulting in interference, but in no case, heat in such quantities that the influent to the sewage treatment works exceeds 104°F (40°C);
 - f. Petroleum oil, nonbiodegradable cutting oil, or products of mineral oil origin in amounts that will cause interference or pass through;

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- g. Pollutants which result in the presence of toxic gases, vapor, or fumes within the POTW in a quantity that may cause worker health or safety problems; or,
 - h. Any trucked or hauled pollutants, except at discharge points designated by the POTW.
 - i. Any pollutant that causes pass through or interference at the POTW.
2. In addition to the general and specific limitations expressed above, more specific pretreatment limitations have been and will be promulgated for specific industrial categories under *Section 307 of the Water Quality Act of 1987 as amended (WQA)*. (See 40 CFR, Subchapter N, Parts 400 through 500, for specific information).

E. Signification Industrial Users Discharging to the POTW.

The permittee shall provide adequate notice to the Director and the Division of Water Quality Industrial Pretreatment Coordinator of;

- 1. Any new introduction of pollutants into the treatment works from an indirect discharger (i.e., industrial user) which would be subject to *Sections 301 or 306 of the WQA* if it were directly discharging those pollutants;
- 2. Any substantial change in the volume or character of pollutants being introduced into the treatment works by a source introducing pollutants into the treatment works at the time of issuance of the permit; and
- 3. For the purposes of this section, adequate notice shall include information on:
 - a. The quality and quantity of effluent to be introduced into such treatment works; and,
 - b. Any anticipated impact of the change on the quantity or quality of effluent to be discharged from such publicly owned treatment works.
- 4. Any SIU that must comply with applicable requirements under *Subtitles C and D of the Resource Conservation and Recovery Act (RCRA)*.

F. Change of Conditions.

At such time as a specific pretreatment limitation becomes applicable to an industrial user of the permittee, the Director may, as appropriate, do the following:

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1. Amend the permittee's UPDES discharge permit to specify the additional pollutant(s) and corresponding effluent limitation(s) consistent with the applicable national pretreatment limitation;
2. Require the permittee to specify, by ordinance, contract, or other enforceable means, the type of pollutant(s) and the maximum amount which may be discharged to the permittee's facility for treatment. Such requirement shall be imposed in a manner consistent with the POTW program development requirements of the *General Pretreatment Regulations* at 40 CFR 403;
3. Require the permittee to monitor its discharge for any pollutant, which may likely be discharged from the permittee's facility, should the industrial user fail to properly pretreat its waste; and/or,
4. Require the permittee to develop an approved pretreatment program.

G. Legal Action.

The Director retains, at all times, the right to take legal action against the industrial user and/or the treatment works, in those cases where a permit violation has occurred because of the failure of an industrial user to discharge at an acceptable level. If the permittee has failed to properly delineate maximum acceptable industrial contributor levels, the Director will look primarily to the permittee as the responsible party.

H. Local Limits

If local limits are developed per R317-8-8.5(4)(b) to protect the POTW from pass through or interference, then the POTW must submit limits to DWQ for review and public notice, as required by R317-8-8.5(4)(c).

III. BIOSOLIDS REQUIREMENTS

The State of Utah has adopted the 40 CFR 503 federal regulations for the disposal of sewage sludge (biosolids) by reference. However, since this facility is a lagoon, there is not any regular sludge production. Therefore 40 CFR 503 does not apply at this time. In the future, if the sludge needs to be removed from the lagoons and is disposed in some way, the Division of Water Quality must be contacted prior to the removal of the sludge to ensure that all applicable state and federal regulations are met.

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IV. STORM WATER REQUIREMENTS.

The *Utah Administrative Code (UAC) R-317-8-3.9* requires storm water permit provisions to include the development of a storm water pollution prevention plan for waste water treatment facilities if the facility meets one or both of the following criteria.

- waste water treatment facilities with a design flow of 1.0 MGD or greater, and/or,
- waste water treatment facilities with an approved pretreatment program as described in *40CFR Part 403*,

The permittee does not meet either of the above criteria; therefore this permit does not include storm water provisions. The permit does however include a storm water re-opener provision.

V. MONITORING, RECORDING & GENERAL REPORTING REQUIREMENTS

- A. Representative Sampling. Samples taken in compliance with the monitoring requirements established under *Part I* shall be collected from the effluent stream prior to discharge into the receiving waters. Samples and measurements shall be representative of the volume and nature of the monitored discharge. Samples of biosolids shall be collected at a location representative of the quality of biosolids immediately prior to the use-disposal practice.
- B. Monitoring Procedures. Monitoring must be conducted according to test procedures approved under *Utah Administrative Code ("UAC") R317-2-10 and 40CFR Part 503*, unless other test procedures have been specified in this permit.
- C. Penalties for Tampering. The *Act* provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.
- D. Compliance Schedules. Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any Compliance Schedule of this permit shall be submitted no later than 14 days following each schedule date.
- E. Additional Monitoring by the Permittee. If the permittee monitors any parameter more frequently than required by this permit, using test procedures approved under *UAC R317-2-10* and *40 CFR 503* or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or the Biosolids Report Form. Such increased frequency shall also be indicated. Only those parameters required by the permit need to be reported.
- F. Records Contents. Records of monitoring information shall include:
1. The date, exact place, and time of sampling or measurements;
 2. The individual(s) who performed the sampling or measurements;
 3. The date(s) and time(s) analyses were performed;
 4. The individual(s) who performed the analyses;
 5. The analytical techniques or methods used; and,
 6. The results of such analyses.
- G. Retention of Records. The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all

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reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the Director at any time. A copy of this UPDES permit must be maintained on site during the duration of activity at the permitted location

H. Twenty-four Hour Notice of Noncompliance Reporting.

1. The permittee shall (orally) report any noncompliance including transportation accidents, spills, and uncontrolled runoff from biosolids transfer or land application sites which may seriously endanger health or environment, as soon as possible, but no later than twenty-four (24) hours from the time the permittee first became aware of circumstances. The report shall be made to the Division of Water Quality, (801) 538-6146, or 24-hour answering service (801) 536-4123.
2. The following occurrences of noncompliance shall be reported by telephone (801) 536-4123 as soon as possible but no later than 24 hours from the time the permittee becomes aware of the circumstances:
 - a. Any noncompliance which may endanger health or the environment;
 - b. Any unanticipated bypass, which exceeds any effluent limitation in the permit (See *Part IV.G, Bypass of Treatment Facilities.*);
 - c. Any upset which exceeds any effluent limitation in the permit (See *Part IV.H, Upset Conditions.*);
 - d. Violation of a maximum daily discharge limitation for any of the pollutants listed in the permit; or,
 - e. Violation of any of the Table 3 metals limits, the pathogen limits, the vector attraction reduction limits or the management practices for biosolids that have been sold or given away.
3. A written submission shall also be provided within five days of the time that the permittee becomes aware of the circumstances. The written submission shall contain:
 - a. A description of the noncompliance and its cause;
 - b. The period of noncompliance, including exact dates and times;
 - c. The estimated time noncompliance is expected to continue if it has not been corrected;

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- d. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance; and,
 - e. Steps taken, if any, to mitigate the adverse impacts on the environment and human health during the noncompliance period.
4. The Director may waive the written report on a case-by-case basis if the oral report has been received within 24 hours by the Division of Water Quality, (801) 538-6146.
5. Reports shall be submitted to the addresses in *Part I.D, Reporting of Monitoring Results*.
- I. Other Noncompliance Reporting. Instances of noncompliance not required to be reported within 24 hours shall be reported at the time that monitoring reports for *Part I.D* are submitted. The reports shall contain the information listed in *Part III.H.3*
- J. Inspection and Entry. The permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:
- 1. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
 - 2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 - 3. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit, including but not limited to, biosolids treatment, collection, storage facilities or area, transport vehicles and containers, and land application sites;
 - 4. Sample or monitor at reasonable times, for the purpose of assuring permit compliance or as otherwise authorized by the *Act*, any substances or parameters at any location, including, but not limited to, digested biosolids before dewatering, dewatered biosolids, biosolids transfer or staging areas, any ground or surface waters at the land application sites or biosolids, soils, or vegetation on the land application sites; and,
 - 5. The permittee shall make the necessary arrangements with the landowner or leaseholder to obtain permission or clearance, the Director, or authorized representative, upon the presentation of credentials and other

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documents as may be required by law will be permitted to enter without delay for the purposes of performing their responsibilities.

VI. COMPLIANCE RESPONSIBILITIES

- A. Duty to Comply. The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.
- B. Penalties for Violations of Permit Conditions. The Act provides that any person who violates a permit condition implementing provisions of the Act is subject to a civil penalty not to exceed \$10,000 per day of such violation. Any person who willfully or negligently violates permit conditions or the Act is subject to a fine not exceeding \$25,000 per day of violation. Any person convicted under UCA 19-5-115(2) a second time shall be punished by a fine not exceeding \$50,000 per day. Except as provided at Part IV.G, *Bypass of Treatment Facilities* and Part IV.H, *Upset Conditions*, nothing in this permit shall be construed to relieve the permittee of the civil or criminal penalties for noncompliance.
- C. Need to Halt or Reduce Activity not a Defense. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
- D. Duty to Mitigate. The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit, which has a reasonable likelihood of adversely affecting human health or the environment. The permittee shall also take all reasonable steps to minimize or prevent any land application in violation of this permit.
- E. Proper Operation and Maintenance. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems, which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
- F. Removed Substances. Collected screening, grit, solids, sludge, or other pollutants removed in the course of treatment shall be disposed of in such a manner so as to prevent any pollutant from entering any waters of the state or creating a health hazard. Sludge/digester supernatant and filter backwash

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shall not directly enter either the final effluent or waters of the state by any other direct route.

G. Bypass of Treatment Facilities.

1. Bypass Not Exceeding Limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to paragraph 2 and 3 of this section.

2. Prohibition of Bypass.

a. Bypass is prohibited, and the Director may take enforcement action against a permittee for bypass, unless:

(1) Bypass was unavoidable to prevent loss of human life, personal injury, or severe property damage;

(2) There were no feasible alternatives to bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgement to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance, and

(3) The permittee submitted notices as required under *section IV.G.3.*

b. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed in *sections IV.G.2.a (1), (2) and (3).*

3. Notice.

a. *Anticipated bypass.* Except as provided above in *section IV.G.2* and below in *section IV.G.3.b*, if the permittee knows in advance of the need for a bypass, it shall submit prior notice, at least ninety days before the date of bypass. The prior notice shall include the following unless otherwise waived by the Director:

(1) Evaluation of alternative to bypass, including cost-benefit analysis containing an assessment of anticipated resource damages:

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- (2) A specific bypass plan describing the work to be performed including scheduled dates and times. The permittee must notify the Director in advance of any changes to the bypass schedule;
 - (3) Description of specific measures to be taken to minimize environmental and public health impacts;
 - (4) A notification plan sufficient to alert all downstream users, the public and others reasonably expected to be impacted by the bypass;
 - (5) A water quality assessment plan to include sufficient monitoring of the receiving water before, during and following the bypass to enable evaluation of public health risks and environmental impacts; and,
 - (6) Any additional information requested by the Director.
- b. *Emergency Bypass.* Where ninety days advance notice is not possible, the permittee must notify the Director, and the Director of the Department of Natural Resources, as soon as it becomes aware of the need to bypass and provide to the Director the information in *section IV.G.3.a.(1) through (6)* to the extent practicable.
- c. *Unanticipated bypass.* The permittee shall submit notice of an unanticipated bypass to the Director as required under *Part III.H, Twenty Four Hour Reporting*. The permittee shall also immediately notify the Director of the Department of Natural Resources, the public and downstream users and shall implement measures to minimize impacts to public health and environment to the extent practicable.

H. Upset Conditions.

- 1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with technology based permit effluent limitations if the requirements of paragraph 2 of this section are met. Director's administrative determination regarding a claim of upset cannot be judiciously challenged by the permittee until such time as an action is initiated for noncompliance.
- 2. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:

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- a. An upset occurred and that the permittee can identify the cause(s) of the upset;
 - b. The permitted facility was at the time being properly operated;
 - c. The permittee submitted notice of the upset as required under *Part III.H, Twenty-four Hour Notice of Noncompliance Reporting*; and,
 - d. The permittee complied with any remedial measures required under *Part IV.D, Duty to Mitigate*.
3. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

VII. GENERAL REQUIREMENTS

- A. Planned Changes. The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when the alteration or addition could significantly change the nature or increase the quantity of parameters discharged or pollutant sold or given away. This notification applies to pollutants, which are not subject to effluent limitations in the permit. In addition, if there are any planned substantial changes to the permittee's existing sludge facilities or their manner of operation or to current sludge management practices of storage and disposal, the permittee shall give notice to the Director of any planned changes at least 30 days prior to their implementation.
- B. Anticipated Noncompliance. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.
- C. Permit Actions. This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.
- D. Duty to Reapply. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee shall apply for and obtain a new permit. The application shall be submitted at least 180 days before the expiration date of this permit.
- E. Duty to Provide Information. The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.
- F. Other Information. When the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or any report to the Director, it shall promptly submit such facts or information.
- G. Signatory Requirements. All applications, reports or information submitted to the Director shall be signed and certified.
 - 1. All permit applications shall be signed by either a principal executive officer or ranking elected official.

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2. All reports required by the permit and other information requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - a. The authorization is made in writing by a person described above and submitted to the Director, and,
 - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. A duly authorized representative may thus be either a named individual or any individual occupying a named position.
3. Changes to authorization. If an authorization under *paragraph V.G.2* is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of *paragraph V.G.2.* must be submitted to the Director prior to or together with any reports, information, or applications to be signed by an authorized representative.
4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

- H. Penalties for Falsification of Reports. The *Act* provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000.00 per violation, or by imprisonment for not more than six months per violation, or by both.

PART VII
DISCHARGE PERMIT NO. UT-21326

- I. Availability of Reports. Except for data determined to be confidential under *UAC R317-8-3.2*, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the office of Director. As required by the *Act*, permit applications, permits and effluent data shall not be considered confidential.
- J. Oil and Hazardous Substance Liability. Nothing in this permit shall be construed to preclude the permittee of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject under the *Act*.
- K. Property Rights. The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations.
- L. Severability. The provisions of this permit are severable, and if any provisions of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.
- M. Transfers. This permit may be automatically transferred to a new permittee if:
1. The current permittee notifies the Director at least 20 days in advance of the proposed transfer date;
 2. The notice includes a written agreement between the existing and new permittee's containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,
 3. The Director does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in paragraph 2 above.
- N. State or Federal Laws. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable state law or regulation under authority preserved by *UCA 19-5-117* and *Section 510* of the *Act* or any applicable Federal or State transportation regulations, such as but not limited to the Department of Transportation regulations.
- O. Water Quality - Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include the

PART VII
DISCHARGE PERMIT NO. UT-21326

appropriate effluent limitations and compliance schedule, if necessary, if one or more of the following events occurs:

1. Water Quality Standards for the receiving water(s) to which the permittee discharges are modified in such a manner as to require different effluent limits than contained in this permit.
 2. A final wasteload allocation is developed and approved by the State and/or EPA for incorporation in this permit.
 3. Revisions to the current CWA § 208 area wide treatment management plans or promulgations/revisions to TMDLs (40 CFR 130.7) approved by the EPA and adopted by DWQ which calls for different effluent limitations than contained in this permit.
- P. Biosolids – Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include the appropriate biosolids limitations (and compliance schedule, if necessary), management practices, other appropriate requirements to protect public health and the environment, or if there have been substantial changes (or such changes are planned) in biosolids use or disposal practices; applicable management practices or numerical limitations for pollutants in biosolids have been promulgated which are more stringent than the requirements in this permit; and/or it has been determined that the permittees biosolids use or land application practices do not comply with existing applicable state or federal regulations.
- Q. Toxicity Limitation - Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include, whole effluent toxicity (WET) limitations, a compliance date, a compliance schedule, a change in the whole effluent toxicity (biomonitoring) protocol, additional or modified numerical limitations, or any other conditions related to the control of toxicants.
- R. Storm Water-Reopener Provision. At any time during the duration (life) of this permit, this permit may be reopened and modified (following proper administrative procedures) as per *UAC R317.8*, to include, any applicable storm water provisions and requirements, a storm water pollution prevention plan, a compliance schedule, a compliance date, monitoring and/or reporting requirements, or any other conditions related to the control of storm water discharges to "waters-of-State".

VIII. DEFINITIONS

A. Wastewater.

1. The "7-day (and weekly) average", other than for e-coli bacteria, fecal coliform bacteria, and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 7-day period or calendar week, whichever is applicable. Geometric means shall be calculated for e-coli bacteria, fecal coliform bacteria, and total coliform bacteria. The 7-day and weekly averages are applicable only to those effluent characteristics for which there are 7-day average effluent limitations. The calendar week, which begins on Sunday and ends on Saturday, shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms. Weekly averages shall be calculated for all calendar weeks with Saturdays in the month. If a calendar week overlaps two months (i.e., the Sunday is in one month and the Saturday in the following month), the weekly average calculated for that calendar week shall be included in the data for the month that contains Saturday.
2. The "30-day (and monthly) average," other than for e-coli bacteria, fecal coliform bacteria and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 30-day period or calendar month, whichever is applicable. Geometric means shall be calculated for e-coli bacteria, fecal coliform bacteria and total coliform bacteria. The calendar month shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms.
3. "Act," means the *Utah Water Quality Act*.
4. "Acute toxicity" occurs when 50 percent or more mortality is observed for either test species at any effluent concentration.
5. "Bypass," means the diversion of waste streams from any portion of a treatment facility.
6. "Chronic toxicity" occurs when the survival, growth, or reproduction for either test species exposed to a dilution of 25 percent effluent (or lower) is significantly less (at the 95 percent confidence level) than the survival, growth, or reproduction of the control specimens.
7. "IC₂₅" is the concentration of toxicant (given in % effluent) that would cause a 25% reduction in mean young per female or a 25% reduction in overall growth for the test population.
8. "CWA," means *The Federal Water Pollution Control Act*, as amended, by *The Clean Water Act of 1987*.

PART VIII
DISCHARGE PERMIT NO. UT-21326

9. "Daily Maximum" (Daily Max.) is the maximum value allowable in any single sample or instantaneous measurement.
10. "EPA," means the United States Environmental Protection Agency.
11. "Director," means Director of the Utah Division of Water Quality.
12. A "grab" sample, for monitoring requirements, is defined as a single "dip and take" sample collected at a representative point in the discharge stream.
13. An "instantaneous" measurement, for monitoring requirements, is defined as a single reading, observation, or measurement.
14. "Severe Property Damage," means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
15. "Upset," means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventative maintenance, or careless or improper operation.

**FACT SHEET/STATEMENT OF BASIS
PLAIN CITY CORPORATION
UPDES PERMIT NUMBER UT0021326
PERMIT RENEWAL FOR MINOR MUNICIPAL**

FACILITY CONTACT

Mayor:	Bruce Higley
Person Name:	Dustin Palmer, Public Works Director
Position:	Public Owned Treatment Works Operator
Organization:	Plain City Corporation
Mailing Address:	4160 West 2200 North
Telephone:	Office (801) 731-4908 Cell (801) 645-0393

DESCRIPTION OF FACILITY

This facultative lagoon sewer system was built and came into operation in 1970 and serves the community of Plain City which is located west of Ogden in Weber County. The treatment facility consists of a comminutor, followed by a six cell facultative lagoon system with two primary cells and a total surface area of 35 acres. Disinfection is accomplished with chlorination that includes three concrete tanks that serve as mixing basins. A V-notch weir is at the outfall of the basins and is used to measure the flow. A Reconnaissance Inspection was conducted on August 5, 2014 and the primary and secondary cells appeared healthy and the entire lagoon system is well maintained. The Design flow is 1.75 million gallons a day (mgd) with a monthly maximum of 1.0 mgd. Based on a review of the past 5 years of data provided in discharge monitoring reports the average monthly flow has been 0.27 mgd with a maximum peak flow during that time of 1.64 mgd. Plain City has a population of approximately 5,500 people.

The influent enters through a head works structure with an electronic flow meter before entering the lagoon system. The lagoon system is operated in two parallel tracks with three cells each. After exiting the lagoon system the tracks are comingled into a seven acre polishing wetland and then proceeds to a chlorine contact chamber if the system is discharging. If the system is discharging required sampling is conducted at a weir from a platform at the end of the chlorine contract chamber.

Two types of aeration systems are employed on the South track. 50 "Poo-Gloos" are installed in South track cell 2. These structures look like igloos. They are five feet high, and are six feet in diameter. They have multiple layers of surface area, with a high surface to volume area with packing material between the layers. The PVC pipe provides more media for bacteria in very small places to treat the wastewater. To accomplish this, the bacteria need a lot more oxygen, which is provided with forced air that produces massive amounts of very tiny bubbles that flow in and around the PVC pipe. This was the first system in the nation to have this system installed.

In addition, the operator has installed modified aeration culverts in South track cell 1 with 154 and South track cell 3 with 13. Both the Poo-Gloos and the aeration culverts are intended to aerate the cell to increase dissolved oxygen and aid in release of volatile compounds. Expansion plans call for a possible installation of a bar screen at the head works.

DESCRIPTION OF DISCHARGE

The Plain City lagoon system has one discharge point named 001. Outfall 001 is where all samples of the effluent are taken for the monitoring requirements. The outfall is located at latitude 41° 18' 38" and longitude 112° 06' 05". Discharge monitoring report (DMR) data for the past 5 years shows 15 effluent limitation (see Discharge Monitoring Results section) violations for TSS, BOD₅ and pH. Four of these violations are categorized as serious violations for exceeding the effluent limitation by 40% or more. However, since many of these exceedances span over a number of years for each constituent no notices of violation have been issued to the facility. This is in large part to the facility operators responding promptly to these exceedances.

STREAM CLASSIFICATION

The discharge flows into a drainage ditch, then Dix Creek, First Salt Creek, Harold S. Crane Waterfowl Management Area and finally into Willard Spur of the Great Salt Lake. The drainage ditch is Class 2B and 3E, according to Utah Administrative Code (UAC) R317-2-13.10 (a).

Class 2B – Protected for infrequent primary contact recreation. Also protected for secondary contact recreation where there is a low likelihood of ingestion of water or a low degree of bodily contact with the water. Examples include, but are not limited to, wading, hunting, and fishing.

Class 3E - Severely habitat-limited waters. Narrative standards will be applied to protect these waters for aquatic wildlife.

The Dix Creek presumptive designated beneficial uses are Class 2B and 3D, according to Utah Administrative Code (UAC) R317-2-13.13.

Class 3D – Protected for waterfowl, shore birds and other water oriented wildlife not included in Classes 3A, 3B, or 3C, including the necessary aquatic organisms in their food chain.

BOD₅ AND TSS ALTERNATIVE DISCHARGE & 85% REMOVAL LIMITATIONS

On October 26, 2001, the City applied to the Utah Water Quality Board (Board) for the alternate discharge limitations under R317-1-3.2.G., that allows lagoon systems to discharge higher BOD₅ and TSS concentrations (45 mg/l monthly average, 65 mg/l weekly average limitations) if the lagoon system meets 5 criteria. The Board minutes from January 18, 2001, state the petition was unanimously approved and these concentrations were incorporated August 1, 2002 into the City's UPDES permit.

On March 20, 2015, the Plain City Corporation (City) applied for exemption from the permit limitations for 85% removal of BOD₅ and total suspended solids (TSS). The 85% removal exemption was granted by the Director of the Division of Water Quality on April 17, 2015 and the limitation was removed as part of the 2015 permit renewal.

DISCHARGE MONITORING RESULTS

Below is the DMR data for the past 5 years of effluent limitation exceedances for TSS, BOD₅ and pH. Four of these violations are categorized as serious violations for exceeding the effluent limitation by 40% or more. However, since many of these exceedances span over a number of years for each constituent no notices of violation have been issued to the facility. This is in large part to the facility operators responding promptly to these exceedances.

Monitoring Period Ending	Maximum 7 Day Average		Maximum 30 day average	
BOD, 5-day, 20 deg. C				
Limit	65		45	
9/30/2010	86.6	mg/L	86.6	mg/L
7/31/2011	60.2	mg/L	47.05	mg/L
7/31/2012	75.9	mg/L	75.9	mg/L
pH				
	MINIMUM		MAXIMUM	
Limit	5.0		9.0	
4/30/2010	9.1	SU	9.1	SU
7/31/2011	9.27	SU	9.27	SU
7/31/2012	9.32	SU	9.32	SU
6/30/2013	9.35	SU	9.35	SU
4/30/2014	9.33	SU	9.33	SU
Total Suspended Solids (TSS)				
	Maximum 7 Day Average		Maximum 30 day average	
Limit	65		45	
9/30/2010	83	mg/L	83	mg/L
7/31/2011	62.3	mg/L	58	mg/L
7/31/2012	71.4	mg/L	71.4	mg/L

BASIS FOR EFFLUENT LIMITATIONS

The maximum monthly average flow limitation is based off the November 1997 *Comprehensive Performance Evaluation and Composite Correction Plan Results* for Plain City Corporation report and the daily maximum is based off the waste load analysis (WLA). Limitations on total suspended solids (TSS), biochemical oxygen demand (BOD₅), *E. coli* bacteria, pH and percent removal requirements are based on current Utah Secondary Treatment Standards, *Utah Administrative Code R317-1-3.2*. Limitations on total residual chloride are based on current

Utah Numeric Criteria for Aquatic Wildlife (Table 2.14.2) Standards, *Utah Administrative Code R317-2*. The WLA (attached) indicates these limitations should be sufficiently protective of water quality, in order to meet State water quality standards in the receiving waters. The flow, monitoring and reporting requirements are based on the Utah Division of Water Quality guidelines of December 1991.

Effluent Limitations

Parameter	Effluent Limitations ¹			
	Maximum Monthly Average	Maximum Weekly Average	Daily Minimum	Daily Maximum
Flow, mgd	0.6			0.9
BOD ₅ , mg/L	45	65		
Total Suspended Solids (TSS), mg/L	45	65		
<i>E. coli</i> , No./100mL	126	158		
pH, Standard Units			6.5	9.0
Dissolved Oxygen, mg/L			5.0	
Oil & Grease, mg/L				10
Total Residual Chlorine, mg/L				
Summer (Jul-Sep)				1.5
Fall (Oct-Dec)				0.5
Winter (Jan-Mar)				0.3
Spring (Apr-Jun)				0.5

¹ See Definitions, *Part VI*, for definition of terms.

SELF-MONITORING AND REPORTING REQUIREMENTS

The following influent and effluent self-monitoring requirements include some additions from the previous permit. Monitoring for total phosphorus, orthophosphate, total kjeldahl nitrogen, nitrate-nitrite, and ammonia are required in accordance with *UAC R317-1-3.3.D*. Reports shall be submitted monthly on DMR forms, and are due 28 days after the end of the monitoring period.

Influent Self-Monitoring and Reporting Requirements ¹			
Parameter	Frequency	Sample Type	Units
Total Flow ²	Continuous	Recorder	mgd
BOD ₅ ²	Monthly	Grab	mg/L
TSS ²	Monthly	Grab	mg/L
Total Phosphorus (as P) ³	Monthly	Composite ⁴	mg/L
Total Kjeldahl Nitrogen (as N) ³	Monthly	Composite ⁴	mg/L

Effluent Self-Monitoring and Reporting Requirements ¹			
Parameter	Frequency	Sample Type	Units
Total Flow ²	Continuous	Recorder	mgd
BOD ₅ ²	Monthly	Grab	mg/L
TSS ²	Monthly	Grab	mg/L
<i>E. coli</i>	Monthly	Grab	No./100mL
pH	Monthly	Grab	SU
Dissolved Oxygen	Monthly	Grab	mg/L
Oil & Grease ⁵	Monthly	Grab	mg/L
Total Residual Chlorine	Monthly	Grab	mg/L
Total Phosphorus (as P) ³	Monthly	Composite ⁴	mg/L
Orthophosphate (as P) ³	Monthly	Composite ⁴	mg/L
Ammonia (as N) ³	Monthly	Composite ⁴	mg/L
Nitrate-Nitrite (as N) ³	Monthly	Composite ⁴	mg/L
Total Kjeldahl Nitrogen (as N) ³	Monthly	Composite ⁴	mg/L

¹ See Definitions, *Part VI*, for definition of terms.

² Influent samples and the influent flow shall be monitored and measured at the same frequency as the effluent samples and the effluent flow.

³ Monitoring of these parameters shall be conducted and begin in accordance with R317-1-3.3.D.

⁴ Composite samples shall be 24 hour composites collected by use of an automatic sampler or minimum of four grab samples collected a minimum of two hours apart.

⁵ Sample only if a sheen is observed.

STORM WATER REQUIREMENTS

Wastewater Treatment Facilities, which includes Lagoon Systems, are required to comply with storm water permit requirements if they meet one or both of the following criteria,

- waste water treatment facilities with a design flow of 1.0 MGD or greater, and/or,
- waste water treatment facilities with an approved pretreatment program as described in *40CFR Part 403*,

The Plain City Lagoon system does not meet either of the criteria and therefore no storm water requirements are included in the permit. A storm water re-opener provision is included in the permit should storm water requirements be needed in the future.

PRETREATMENT REQUIREMENTS

The permittee has not been designated for pretreatment program development because it does not meet conditions which necessitate a full program. The flow through the plant is less than five (5) MGD, there are no categorical industries discharging to the treatment facility, industrial discharges comprise less than 1 percent of the flow through the treatment facility, and there is no indication of pass through or interference with the operation of the treatment facility such as upsets or violations of the POTW's UPDES permit limits.

Although the permittee does not have to develop a State-approved pretreatment program, any wastewater discharges to the sanitary sewer are subject to Federal, State and local regulations. Pursuant to *Section 307 of the Clean Water Act*, the permittee shall comply with all applicable Federal General Pretreatment Regulations promulgated, found in *40 CFR 403* and the State Pretreatment Requirements found in *UAC R317-8-8*.

An industrial waste survey (IWS) is required of the permittee as stated in Part II of the permit. The IWS is to assess the needs of the permittee regarding pretreatment assistance. The IWS is required to be submitted within sixty (60) days after the issuance of the permit. If an Industrial User begins to discharge or an existing Industrial User changes their discharge the permittee must resubmit an IWS no later than sixty days following the introduction or change as stated in Part II of the permit.

It is recommended that the permittee perform an annual evaluation of the need to revise or develop technically based local limits for pollutants of concern, to implement the general and specific prohibitions *40 CFR, Part 403.5(a)* and *Part 403.5(b)*. This evaluation may indicate that present local limits are sufficiently protective, need to be revised or should be developed. It is recommended that the permittee submit for review any local limits that are developed to the Division of Water Quality for review.

BIOMONITORING REQUIREMENTS

As part of a nationwide effort to control toxic discharges, biomonitoring requirements are being included in permits for facilities where effluent toxicity is an existing or potential concern. In Utah, this is done in accordance with the *State of Utah Permitting and Enforcement Guidance*

Document for Whole Effluent Toxicity (WET) Control (biomonitoring). Authority to require effluent biomonitoring is provided in *Permit Conditions, UAC R317-8-4.2, Permit Provisions, UAC R317-8-5.3 and Water Quality Standards, UAC R317-2-5 and R317 -2-7.2.*

The permittee is a minor municipal intermittent discharger that will be contributing a small volume of effluent when compared to the existing receiving waters, in which toxicity is not likely to be present. Based on these considerations, and the fact that there are no present or anticipated industrial users on the system, there is no reasonable potential for toxicity in the permittee's discharge (*per State of Utah Permitting and Enforcement Guidance Document for WET Control*). As such, there will be no numerical WET limitations or WET monitoring requirements in this permit. However, the permit will contain a toxicity limitation re-opener provision that allows for modification of the permit should additional information indicate the presence of toxicity in the discharge.

BIOSOLIDS (SEWAGE SLUDGE) DISPOSAL REQUIREMENTS

The State of Utah has adopted the 40 CFR 503 federal regulations for the disposal of sewage sludge (biosolids) by reference. However, since this facility is a lagoon, there is not any regular sludge production. Therefore 40 CFR 503 does not apply at this time. In the future, if the sludge needs to be removed from the lagoons and is disposed in some way, the Division of Water Quality must be contacted prior to the removal of the sludge to ensure that all applicable state and federal regulations are met

SUBSTANTIVE PERMIT CHANGES

Flow effluent limitations and seasonally based total residual chlorine limitations were added during this permit renewal. In addition, monitoring for total phosphorus, orthophosphate, total kjeldahl nitrogen, nitrate-nitrite, and ammonia are required in accordance with *UAC R317-1-3.3.D*. Last, the 85% percent removal of BOD₅ and TSS were removed as treatment standards as discussed above.

PERMIT DURATION

It is recommended that this permit be effective for duration of five (5) years from the date of issuance.

Drafted by Ken Hoffman, P.E. 801-536-4313 (kenhoffman@utah.gov)
Mike Herkimer – WET
Jennifer Robinson – Pretreatment
Nicholas von Stackelberg, P.E. – Wasteload Analysis
Mike George – Stormwater
Dan Griffin, P.E. - Biosolids

Division of Water Quality
May 8, 2015

PUBLIC NOTICE

Began: January 17, 2015
Ended: February 17, 2015
Public Noticed in the Ogden Standard Examiner.

Comments Received: During the public comment period it was discovered incorrect flow values were used for the waste load analysis. Due to this oversight the waste load was reevaluated and the effluent discharge limitations in the permit were adjusted. In addition, monitoring requirements were added based on the requirements of *UAC R317-1-3.3.D*. Due to these changes being significant the permit was put out to public notice a second time.

Began: August 21, 2015
Ended: September 21, 2015
Public Noticed in the Ogden Standard Examiner.

Comments Received:

During the public comment period provided under R317-8-6.5, any interested person may submit written comments on the draft permit and may request a public hearing, if no hearing has already been scheduled. A request for a public hearing shall be in writing and shall state the nature of the issues proposed to be raised in the hearing. All comments will be considered in making the final decision and shall be answered as provided in R317-8-6.12.

No comments were received during the public notice period; therefore the permit is the same as the public notice draft.